

Message Text

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ORIGIN INT-05

INFO OCT-01 EA-07 ISO-00 /013 R

66612

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R 122055Z AUG 75

FM SECSTATE WASHDC

TO COMTWELVE/SAN FRANCISCO CALIF

C O N F I D E N T I A L STATE 190844

FOR AMBASSADOR WILLIAMS

FOLLOWING REPEAT TOKYO 11040 DTG O P 080532Z AUG 75 ACTION SECSTATE
INFO CINCPACREP NAHA TAIPEI AND MANILA 08 AUG 75

QUOTE

C O N F I D E N T I A L TOKYO 11040

CINCPACREP GUAM PASS HICOM AND STATUS LNO SAIPAN
FOR HICOM AND STATUS LNO

DEPT PASS INTERIOR FOR DOTA AND OSN

REF: A. HICOMTERPACIS 060700 AUG 75 (STATUS LNO219)

B. TOKYO 9660 (NOTAL)

C. STATE 145458 (NOTAL)

D. TOKYO 13048 (NOTAL)

SUMMARY: EMBASSY IS WILLING ON THIS OCCASION TO ARRANGE
MEETINGS FOR COM DELEGATION WITH APPROPRIATE NON-GOVERNMENTAL
BODIES IN JAPAN. HOWEVER, WE DO NOT BELIEVE IT WOULD BE
APPROPRIATE OR IN ACCORDANCE WITH USG POLICY TO FACILITATE
MEETINGS WITH GOJ AGENCIES. WE PROPOSE THAT FUTURE
HOCOM/STATUS LNO REQUESTS FOR EMBASSY ASSISTANCE TO
MICRONESIAN VISITORS BE SUBMITTED TO DEPT OF STATE SUF-
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FICIENTLY IN ADVANCE OF PROPOSED TRAVEL TO ALLOW TIME FOR
CONSIDERATION, POSSIBLE APPROVAL AND FOR APPROPRIATE
INSTRUCTIONS TO BE ISSUED TO EMBASSY. ACTION REQUESTED:
DEPT ADVISE SOONEST RE POINTS RAISED PARA 4 BELOW.

END SUMMARY.

1. EMBASSY SEES TWO SETS OF PROBLEMS POSED BY PROPOSED TRIP TO TOKYO BY CONGRESS OF MICRONESIA (COM) DELEGATION REPORTED REF A. THE FIRST INVOLVES THE QUESTION OF DIRECT CONTACTS BETWEEN COM OFFICIALS AND OFFICIALS OF THE GOVERNMENT OF JAPAN (GOJ) CONTRARY TO USG POLICY AS STATED REF C AND PREVIOUSLY; THE SECOND INVOLVES REQUEST FOR ASSISTANCE TO COM WHICH IMPOSES DEMANDS UPON EMBASSY'S LIMITED RESOURCES AT SHORT NOTICE AND HAS BEEN PRESENTED DIRECTLY TO EMBASSY WITHOUT OPPORTUNITY FOR DEPARTMENT'S COMMENT OR AUTHORIZATION.

2. RE DIRECT CONTACTS BETWEEN COM AND GOJ OFFICIALS:

A) THIS ISSUE WAS RAISED AND CLARIFIED AT TIME OF COM DELEGATION VISIT TO JAPAN LAST YEAR (REF D) AND SUBSEQUENTLY (REF C). ALTHOUGH LAST YEAR USG AVOIDED DIRECT POLICY CONFLICT TO CERTAIN EXTENT BY REQUESTING FONOFF TO ARRANGE FOR COM DEL THE DESIRED APPOINTMENTS WITH GOJ OFFICIALS, WE ENDEAVORED TO MAKE CLEAR TO FONOFF PRIOR TO COM DEL'S ARRIVAL, AND DIRECTLY TO COM DEL UPON THEIR ARRIVAL, OUR POLICY THAT US REMAINS RESPONSIBLE FOR MICRONESIAN FOREIGN AFFAIRS AND THAT MICRONESIAN/GOJ CONTRACTS, IN PARTICULAR ON QUESTION OF ECONOMIC ASSISTANCE, SHOULD BE THROUGH USG DIPLOMATIC CHANNELS. OUR STATEMENT OF THAT POLICY NOTWITHSTANDING, PROBLEMS DID ARISE AT TIME OF LAST VISIT IN FORM OF COM DEL'S DIRECT QUESTIONS TO GOJ OFFICIALS ON PROSPECTS FOR JAPANESE ECONOMIC ASSISTANCE, WHICH CAUSED EMBARRASSMENT AND AWKWARDNESS FOR GOJ OFFICIALS INVOLVED.

B) SINCE TIME OF LAST COM VISIT, EMBASSY HAS ON TWO OCCASIONS REITERATED TO FONOFF OUR POLICY ON THIS ISSUE; FIRST DISCUSSION WAS REPORTED REF B AND SECOND TOOK PLACE AUGUST 5 ON OCCASION OF OMSN DEPUTY REPRESENTATIVE SCHMITZ'S VISIT TO JAPAN. ON BOTH OCCASIONS GOJ REPS INDICATED THEIR UNDERSTANDING OF AND AGREEMENT WITH USG POSITION.

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C) DURING AUGUST 5 CONVERSATION, FONOFF REP (KOTAKI, FIRST NORTH AMERICA DIVISION) INDICATED THAT GOJ CONTINUES TO AGREE WITH U.S. POSITION THAT 1969 CLAIMS AGREEMENT FULLY AND FINALLY SETTLED CLAIMS ISSUE. IT WOULD APPEAR HIGHLY INAPPROPRIATE, UNDER THESE CIRCUMSTANCES, FOR COM TO SEND A DELEGATION TO TOKYO FOR DIRECT TALKS WITH GOJ OFFICIALS ON THIS SUBJECT AS WELL AS OTHER MATTERS OF INTEREST TO COM, WHICH DISCUSSIONS PROPERLY FALL INTO REALM OF CONDUCT OF FOREIGN RELATIONS.

D) IN EMBASSY VIEW, NO USEFUL PURPOSE WOULD BE SERVED BY OUR FACILITATING FOR COM DEL ITS DESIRED MEETINGS WITH VARIOUS GOJ AGENCIES: MINISTRY OF FOREIGN

AFFAIRS, MINISTRY OF AGRICULTURE AND FORESTRY, JAPAN INTERNATIONAL COOPERATION AGENCY, AND THE EXPORT-IMPORT BANK OF JAPAN. OUR SOLICITING APPOINTMENTS FOR COM WOULD A) RUN COUNTER TO OFT-STATED USG POLICY, B) UNDERMINE OUR CREDIBILITY WITH FONOFF REPS TO WHOM WE HAVE STATED AND RESTATED THIS POLICY (ADDING INSULT TO INJURY BY REQUESTING THEIR CONTINUED PARTICIPATION IN A CHARADE), C) EMBOLDEN COM MEMBERS TO CONTINUE CHIPPING AWAY AT USG RESPONSIBILITY FOR MICRONESIAN FOREIGN AFFAIRS, WITH RESULTANT FURTHER EROSION OF OUR AUTHORITY, AND D) ENCOURAGE COM TO TAKE STIFFER ATTITUDE IN FUTURE STATUS NEGOTIATIONS.

3. RE DEMANDS IMPOSED ON EMBASSY'S LIMITED RESOURCES AT SHORT NOTICE: A) TEN DAYS' ADVANCE NOTICE IS SIMPLY NOT ADEQUATE TO ENABLE EMBASSY TO SYSTEMATICALLY ARRANGE EXTENSIVE SCHEDULE OF TYPE REQUESTED BY COM. ADDITIONALLY, ON ASSUMPTION COM MAY MEET WITH GOJ REPS, EMBASSY WILL BE REQUIRED TO HAVE EMBOFF PRESENT AT ALL MEETINGS BETWEEN COM DEL AND GOJ OFFICIALS, IN ACCORDANCE WITH LAST YEAR'S PRECEDENT, IN ORDER TO SATISFY AT LEAST SUPERFICIALLY OUR REQUIREMENT THAT COM/GOJ CONTACTS BE THROUGH DIPLOMATIC CHANNELS. IF LAST YEAR'S PRECEDENT IS FOLLOWED, NUMEROUS SOCIAL EVENTS WILL BE ARRANGED BY INTERESTED PRIVATE JAPANESE FOR COM DEL AND EMBOFFS' PRESENCE WILL BE EXPECTED AT THESE.

B) ON CONTRARY ASSUMPTION THAT COM DEL WILL NOT
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BE MEETING WITH GOJ OFFICIALS, QUESTION ARISES WHY LOGISTIC SUPPORT AND PRIVATE APPOINTMENTS COULD NOT BE HANDLED BY TRAVEL AGENCY AND BY COM THROUGH PRIVATE CHANNELS (PERHAPS JAPAN-MICRONESIA ASSOCIATION).

4. WITH ABOVE IN MIND, EMBASSY PROPOSES FOLLOWING COURSE OF ACTION, SUBJECT TO DEPARTMENT'S APPROVAL:

A) STATUS LNO AND/OR HICOM SHOULD ADVISE COM REPS THAT EMBASSY WILL BE WILLING ON THIS OCCASION TO ASSIST IN ARRANGING MEETINGS WITH APPROPRIATE NON-GOVERNMENTAL BODIES IN JAPAN BUT THAT USG REGARDS PROPOSED COM MEETINGS WITH GOJ AS INAPPROPRIATE AND WILL NOT FACILITATE THEM;

B) EMBASSY WILL APPROACH FONOFF AT APPROPRIATE LEVEL TO REITERATE YET AGAIN USG POLICY AND TO REQUEST THAT GOJ AGENCIES DECLINE TO MEET WITH COM REPRESENTATIVES IN THE EVENT APPOINTMENTS ARE REQUESTED DIRECTLY OR THROUGH OTHER CHANNELS;

C) HICOM AND/OR STATUS LNO SHOULD HENCEFORTH SUBMIT REQUESTS FOR EMBASSY ASSISTANCE TO MICRONESIAN VISITORS TO DEPARTMENT OF STATE FOR ACTION AND TO TOKYO FOR INFO. AFTER DEPARTMENT'S REVIEW OF SUCH REQUEST AND EMBASSY'S

COMMENTS, IF ANY, EMBASSY WILL PROCEED
ON BASIS OF DEPARTMENT'S INSTRUCTIONS.

5. IN MEANTIME, ON ASSUMPTION THAT COM DEL WILL WISH
TO COME TO TOKYO ON THIS OCCASION WHETHER OR NOT THEY
MAY MEET GOJ OFFICIALS, EMBASSY WILL MAKE HOTEL
RESERVATIONS AND ATTEMPT TO ARRANGE APPROPRIATE AP-
POINTMENTS WITH NON-GOVERNMENTAL BODIES.

6. ACTION REQUESTED: DEPT ADVISE EMBASSY AND HICOM/
STATUS LNO SOONEST RE SUGGESTED COURSE OF ACTION PARA
4 ABOVE.
SHOESMITH

UNQUOTE. KISSINGER

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<< END OF DOCUMENT >>

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